



# INFORME DE LA REUNIÓN DE PRESIDENTES DE LA COSAC CELEBRADA EN TALLÍN EL 10 DE JULIO DE 2017

La Conferencia comenzó el lunes 10 de julio de 2017 en la sede del Parlamento de Estonia con el orden del día y la relación de asistentes que se acompaña como **documentos 1 y 2**. La delegación de las Cortes Generales estuvo formada por la Presidenta y el Vicepresidente Primero de la Comisión Mixta para la Unión Europea, D.<sup>a</sup> Soraya Rodríguez Ramos y D. Pablo Casado Blanco, acompañados del letrado de la Comisión, D. Manuel Delgado-Iribarren García-Campero, autor de este informe.

Tras el saludo de bienvenida del Presidente de la Comisión de Asuntos Europeos, D. Toomas Vitsut, se aprobó el orden del día de la reunión y el proyecto del orden del día de la reunión plenaria nº LVIII que se celebrará del 26 al 28 de noviembre de 2017 (documento 3). Así mismo, se dio cuenta del informe semestral (documento 4) y de otros aspectos procedimentales. Algunos miembros de la delegación pidieron que en futuras reuniones se reduzca el número de asuntos para poder debatir con más profundidad, al disponer de más tiempo.

#### I. Prioridades de la Presidencia de Estonia

El Primer Ministro del Gobierno de Estonia, D. Juri Ratas, concretó en cuatro las prioridades de su presidencia, que tiene el lema "Unidad a través del equilibrio":

- 1) Una economía europea más abierta e innovadora, que reduzca y simplifique las normas reguladoras, pero salvaguardando los derechos de los consumidores en determinados sectores, como el bancario y el energético.
- 2) Una Europa más segura que pueda acometer la crisis migratoria, el terrorismo internacional y el crimen organizado.
- 3) Una Europa digital con libre circulación de datos pero de forma segura, que equilibre riesgos y beneficios.
- 4) Una Europa inclusiva y sostenible, que asegure una igualdad de oportunidades en educación y empleo, así como que equilibre los avances tecnológicos con respeto al medio ambiente. En suma, la búsqueda de un equilibrio sostenible entre innovación y tradición.

Intervinieron representantes de Irlanda, Italia, Portugal, Reino Unido, Islandia, Bélgica, Hungría, Francia, Alemania, Eslovenia, Parlamento Europeo, Georgia, República Checa, Chipre, Holanda, Rumania, Serbia, Macedonia, Noruega, Malta, Eslovaquia, Turquía, Montenegro, Chipre, España y Estonia, que plantearon cuestiones



### CORTES GENERALES

sobre el Brexit; el problema migratorio; la economía digital, mayor concentración en temas prioritarios, política de vecindad de la Unión Europea; y terrorismo internacional.

La Presidenta de la Comisión Mixta para la Unión Europea, D.ª Soraya Rodríguez Ramos, puso de relieve la importancia de hablar del futuro, en particular en problemas acuciantes como la migración, y manifestó su apoyo al programa de la presidencia de Estonia.

El Primer Ministro contestó globalmente a los intervinientes, señalando que todos los temas suscitados van a ocupar a su presidencia, en particular, la migración, el Brexit, la agenda digital y la libre circulación de datos.

Tras una breve pausa, a las 11: 15 se dio paso al segundo debate.

## II. Las potencialidades de las nuevas empresas emergentes (de los "start-ups" a los "scale-ups")

Los tres ponentes, D.ª Kristin Schreiber (Directora del Programa COSME de la Comisión Europea), D. Sten Tanikivi (Vicepresidente de Move Guides) y D. Ivo Spigel (cofundador de Perpetuum Mobile) recordaron que las "start-ups" son compañías de nueva creación con grandes posibilidades de crecimiento, y un fuerte componente tecnológico y de innovación, que generalmente buscan simplificar trabajos complejos. Así empezaron Google, Facebook o Twitter. Por "scale-ups" se entiende a aquellas empresas de alto crecimiento, con 3 años al menos en el mercado, con una tasa de crecimiento de empleo anual del 20% como mínimo. Se caracterizan porque perduran en el tiempo, generan empleo a largo plazo e impulsan el desarrollo profesional de sus empleados. Los ponentes pusieron algunos ejemplos en Estonia y Croacia y subrayaron las posibilidades que plantean en Europa, simplificando la legislación comunitaria para facilitar la eficiencia de "start-ups" y "scale-ups", facilitando su financiación y con programas de I+D (documento 5).

A continuación tomaron la palabra representantes de Austria, Islandia, Hungría, Reino Unido, Francia, Holanda, Grecia, Bulgaria, Parlamento Europeo, Georgia, Polonia, Hungría, Estonia y España.

En las intervenciones se subrayó la necesidad de aprovechar estas nuevas posibilidades; los problemas de la competencia china; la importancia de los emprendedores y de la innovación; la cooperación de diferentes sectores y la libre circulación de datos.



### CORTES GENERALES

El Sr. Casado Blanco manifestó que suscribía las palabras del Presidente Juncker sobre su preferencia de una Europa mejor frente al lema Más Europa. En esta materia, recordó las previsiones de la Agenda de Lisboa sobre mejora de la competitividad, la innovación y la anticipación a los problemas; en particular llamó la atención sobre los efectos en pérdida de determinados puestos de trabajo como consecuencia de la economía digital y la necesidad de anticiparse a estos problemas.

Los ponentes intervinieron de nuevo y destacaron cómo están cambiando continuamente estos fenómenos y subrayaron que no es posible adoptar soluciones generales, sino que es preciso adaptarse a las necesidades y posibilidades de cada lugar, aprovechando las oportunidades que se plantean.

A las 13:00 horas, el Presidente Vitsut clausuró la Conferencia.

Palacio del Congreso de los Diputados, 28 de julio de 2017.

Manuel Delgado-Iribarren García-Campero Letrado de la Comisión Mixta para la Unión Europea





Parliamentary Dimension of the Estonian Presidency of the Council of the European Union

Draft as of 20 June 2017

## Meeting of the Chairpersons of COSAC 9-10 July 2017, Tallinn

### **Draft programme**

### Sunday, 9 July 2017

14:00–19:00 Arrival of the delegations and registration for the meeting at the hotels

14:45 Departure by bus from the hotels

15:00–16:00 Visit to the Tallinn Design House

Venue: Rotermanni 14, Tallinn

16:00 Return to the hotels by bus

Meeting of the Presidential T	Troika of COSAC
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17:30 Departure by bus from the hotels

18:00–19:00 Meeting of the Presidential Troika

Venue: Conference Hall of the Riigikogu, Lossi plats 1a, Tallinn

19:00 Departure for the dinner

19:00 Departure by bus from the hotels to the dinner venue

19:30 Dinner hosted by Mr Toomas VITSUT, Chairman of the European Union Affairs

Committee of the Riigikogu

Venue: Restaurant Tuljak, Pirita tee 26e, Tallinn

23:00 Return to the hotels by bus

### Monday, 10 July 2017

8:00 Departure by bus from the hotels to the conference venue

Venue: Plenary Hall of the Riigikogu, Lossi plats 1a, Tallinn

9:00–9:15 Opening of the meeting

Welcome address by Mr Eiki NESTOR, President of the Riigikogu

Introductory remarks by Mr Toomas VITSUT, Chairman of the European Union

Affairs Committee of the Riigikogu





Adoption of the agenda for the Meeting of the Chairpersons of COSAC

9:15-9:45

#### Procedural issues and miscellaneous matters

- Information of the results of the Presidential Troika of COSAC
- Draft Agenda of the LVIII COSAC
- Outline of the 28<sup>th</sup> Bi-Annual Report of COSAC
- Appointment of the Permanent Member of the COSAC Secretariat for 2018–2019
- Letters received by the Presidency
- Procedural issues

9:45-10:30

Priorities of the Estonian Presidency of the Council of the EU Keynote speaker: Mr Jüri RATAS, Prime Minister of Estonia

Debate

10:30-11:15

Family photo and coffee break

11:15-12:55

From start-ups to scale-ups – EU's unused potential

Speakers:

**Ms Kristin SCHREIBER,** Director of COSME Programme and SME Policy, Directorate-General for Internal Market, Industry, Entrepreneurship and SMEs, European Commission

Mr Sten TAMKIVI, Vice President, MOVE Guides (recently acquired Teleport, where Mr Tamkivi was founder & CEO)

Mr Ivo ŠPIGEL, co-founder of Perpetuum Mobile, writer

Debate

12:55-13:00

Closing remarks by Mr Toomas VITSUT, Chairman of the European Union Affairs Committee of the Riigikogu

13:00-14:30

Lunch

Venue: White Hall of the Riigikogu

14:30

Return to the hotels by bus. Departure of delegations.



Meeting of the Chairpersons of COSAC 9–10 July 2017, Tallinn

List of Participants (draft as of 7 July 2017)

Réunion des présidents de la COSAC 9-10 juillet, Tallinn

Liste des participants (projet à la date du 7 juillet 2017)

Parliamentary Dimension of the Estonian Presidency of the Council of the European Union





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Mr Jüri RATAS Prime Minister of Estonia

Ms Kristin SCHREIBER Director for COSME Programme and SME Policy, European

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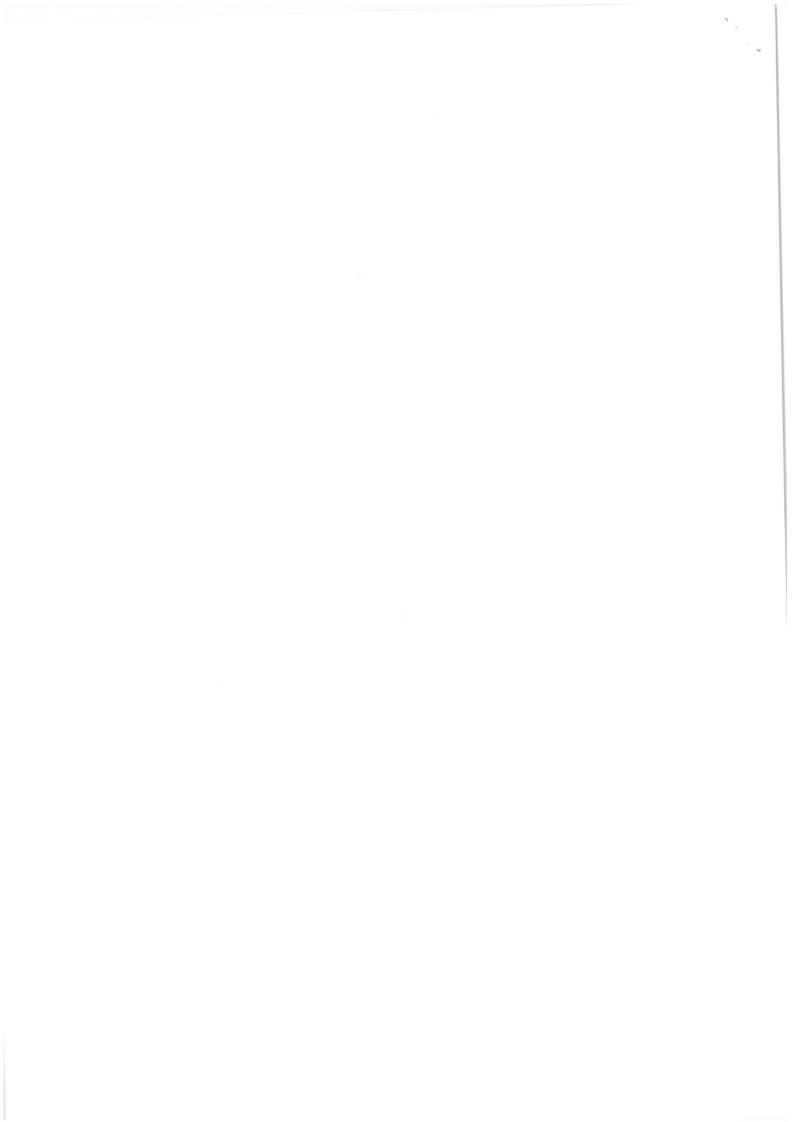
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Parliamentary Dimension of the Estonian Presidency of the Council of the European Union

Draft as of 20 June 2017

# Plenary Meeting of the LVIII COSAC 26–28 November 2017, Tallinn

### Draft programme

### Sunday, 26 November 2017

15:00–19:00 Arrival of the delegations and registration for the meeting at the hotels

	Meeting of the Presidential Troika of COSAC
17:00	Departure by bus from the hotels
17:30–19:00	Meeting of the Presidential Troika Venue: Conference Hall of the Riigikogu, Lossi plats 1a, Tallinn
19:00	Departure by bus for the dinner
19:00	Departure by bus from the hotels to the dinner venue
19:30	<b>Dinner</b> hosted by <b>Mr Toomas VITSUT</b> , Chairman of the European Union Affairs Committee of the Riigikogu <i>Venue: Seaplane Harbour, Vesilennuki 6, Tallinn</i>
22:30	Return to the hotels by bus

### Monday, 27 November 2017

	Meetings of the political groups	
7:15	Departure by bus from the hotels	
8:00–9:00	Meetings of the political groups  Venue: Saku Suurhall, Paldiski maantee 104b, Tallinn	
0.30	Departure by his from the hetele to the conference variety	

8:30 Departure by bus from the hotels to the conference venue Venue: Saku Suurhall, Paldiski maantee 104b, Tallinn

9:30–9:45 Opening of the meeting

Welcome address by Mr Eiki NESTOR, President of the Riigikogu

Introductory remarks by Mr Toomas VITSUT, Chairman of the European Union

Affairs Committee of the Riigikogu





Adoption of the agenda for the Plenary Meeting of the LVIII COSAC

9:45-10:00

### Procedural issues and miscellaneous matters

- Information of the results of the Presidential Troika of COSAC
- Presentation of the 28th Bi-annual Report of COSAC
- Letters received by the Presidency
- Procedural issues

10:00-11:30

Session I: The future of European Union

Speakers:

H. E. Mrs Kersti KALJULAID, President of the Republic of Estonia

Representative of National Parliament

Representative of National Parliament

Debate

11:30-13:00

Family photo and lunch

13:00-14:30

Session II: Bringing Europe closer to its citizens: best practices of the national parliaments

Speakers:

Mr Frans TIMMERMANS, First Vice-President of the European Commission (tbc)

**Mr Malik AZMANI**, Chairman of the European Affairs Committee, House of Representatives (tbc)

Ms Danuta Maria HÜBNER, Chairperson of the Committee on Constitutional Affairs of the European Parliament (tbc)

Debate

14:30-15:00

Coffee break

15:00-16:30

Session III: Digital Single Market: current developments of e-services Speakers:

Mr Andrus ANSIP, Vice-President of the European Commission and European Commissioner for Digital Single Market (tbc)

Representative of National Parliament

Representative of National Parliament

Debate





16:30	Return to the hotels by bus		
16:30–18:00	Meeting of COSAC Chairpersons Debate on the Draft Contributions and Draft Conclusions of the LVIII COSAC		
18:00	Return to the hotels by bus		
19:00	Departure by bus from the hotels to the dinner venue		
19:30	<b>Dinner</b> hosted by <b>Mr Toomas VITSUT,</b> Chairman of the European Union Affairs Committee of the Riigikogu <i>Venue: Estonia Concert Hall, Estonia puiestee 4, Tallinn</i>		
23:00	Return to the hotels by bus		
Tuesday, 28 November 2017			
8:15	Departure by bus from the hotels to the conference venue Venue: Saku Suurhall, Paldiski maantee 104b, Tallinn		
9:00–10:15	Session IV: State of play: building an effective and sustainable Security Union		
	Speaker: Mr Julian KING, European Commissioner for Security Union (tbc)		
	Debate		
10:15–11:30	Session V: The external dimension of migration: preventing and combating irregular migration Speakers:		
	<b>Mr Dimitris AVRAMOPOULOS</b> , European Commissioner for Migration, Home Affairs and Citizenship (tbc)		
	Representative of National Parliament		
	Representative of National Parliament		
	Debate		
11:30–12:00	Coffee break		
12:00–12:45	Adoption of the Contributions and Conclusions of the LVIII COSAC		
12:45–13:00	Closing remarks by <b>Mr Toomas VITSUT</b> , Chairman of the European Union Affairs Committee of the Riigikogu		
13:00–14:30	Lunch		
14:30	Return to the hotels by bus. Departure of the delegations.		





Parliamentary Dimension of the Estonian Presidency of the Council of the European Union

Draft as of 20 June 2017

# Meeting of the Chairpersons of COSAC 9-10 July 2017, Tallinn

### **Draft outline**

### 28th Bi-annual Report of COSAC

### Chapter 1 - The future of the European Union

With the 60<sup>th</sup> anniversary of the foundation of European cooperation being celebrated this year, and against the backdrop of an unprecedented number of challenges, the future of the European Union has been widely debated. Amid the challenges, which range from the UK referendum in favour of leaving the EU, the ongoing migrant and refugee crisis, the rise of populist political parties and a heightened terrorism threat, the Union, as it currently stands, is being increasingly questioned. In light of this, it is fitting to discuss the views of the national Parliaments on the future of the European Union. Building upon the 23<sup>rd</sup> Bi-annual report of COSAC, and with a view to further encourage this debate, Chapter 1 aims to identify the positions and views of the parliaments in the context of parliamentary scrutiny when considering EU policy documents related to the future of the EU.

The chapter is divided into two parts.

The first part aims to take stock of the views of the Parliaments/Chambers on the Commission's White Paper on the Future of the EU, and more specifically to discern their points of view on the five scenarios put forward by the European Commission.

The purpose of the second part is to exchange information and compile the opinions of the Parliaments /Chambers on recently published documents, such as the Commission's reflection paper on *harnessing globalisation* (COM(2017) 240) and on the *social dimension of Europe* (COM(2017) 206). Furthermore, it will endeavour to ascertain whether national Parliaments wish to reconsider institutional arrangements on the EU level and, more importantly, whether they would support changing the EU treaties in order to shape the future of the EU.

### Chapter 2 - Bringing the EU closer to its citizens

The EU is often accused of opacity, complexity and inability to communicate clearly with its citizens. Although efforts have been made to bring the Union closer to its citizens (among others the European citizens' initiative, the Council regulation (EU) No 390/2014 establishing the 'Europe for Citizens' programme for the period 20142020), little attention has been paid to the role of national Parliaments in this equation. Communicating Europe is a complex matter, but national Parliaments, due to their proximity, are in a unique position to reach out to citizens and to make EU politics more transparent and accountable. Building upon the 26th Bi-annual Report of COSAC, the aim of this chapter is twofold: the first aim is to further investigate the best practices in involving civil society and citizens in debates on EU matters. The second aim is to find out how national Parliaments communicate their activities related to EU affairs to the general public.





This chapter is divided into two parts.

The first part addresses citizens' involvement in EU discussions and decision making. It does so by inquiring about possible action plans to improve interaction between Parliaments/Chambers and the wider public, as well as by compiling evidence on cooperation formats between these two parties. It further investigates the digital platforms that allow citizens to be more engaged in EU matters.

The second part addresses the visibility of EU-related parliamentary discussions and the decision making process. Parliaments/Chambers will be asked about the frequency of EU-related debates in the plenary, as well as about their transparency, i.e. whether the related documents are available to the public and whether hearings and meetings are open to the public. It will also inquire about the means and modalities of informing citizens on EU matters.

### Chapter 3 - Digital Single Market

A deepened Single Market for digital innovation sets the tone for a prosperous European Union, with its citizens and businesses benefitting from the removal of digital barriers, and the opportunities that come with it. Making the Single Market fit for the digital age has been a key task in reinvigorating a cornerstone of European integration, but rapid innovation poses a number of challenges for policy makers. Keeping up with the pace of new economic and social phenomena in digital form is a major stumbling block for lawmakers, and requires quick but deliberated action.

Building on the discussions held during the meeting of the LIV COSAC, this chapter endeavours to further examine the progress made in the elaboration and implementation of the Digital Single Market Strategy which was launched by the European Commission in 2015. More specifically, the emphasis of this chapter is on the digital transformation of parliamentary procedures.

This chapter is divided into two parts.

The first part seeks information on the current voting mechanisms in the Parliaments/Chambers and on possible electronic solutions in parliamentary work.

The aim of the second part is to understand what importance individual Parliaments/Chambers place on the Digital Single Market Strategy, how it features in their EU policy, and which aspects of it have received the most attention from the parliamentarians.

DOCUMENTOS



Parliamentary Dimension of the Estonian Presidency of the Council of the European Union

# Meeting of the Chairpersons of COSAC 9-10 July 2017, Tallinn

### **Background Information**

### From Start-ups to Scale-ups - EU's unused potential

Start-ups, often tech-enabled, generally combine fast growth, high reliance on innovation of products, processes and financing, utmost attention to new technological developments and extensive use of innovative business models, and, often, collaborative platforms. It is important to make use of the potential in the field of start-ups in order to encourage economic growth, and to enhance the EU's global competitiveness.

There is no lack of innovative ideas and entrepreneurial spirit in Europe. However, many new companies either do not make it beyond the critical first years or prefer to operate in third countries, where they face less regulatory barriers. Therefore, start-ups are not delivering their full innovation and job creation potential in Europe.

According to Startup Hubs Europe, there are more than 800,000 start-up companies in the EU, generating more than €420 billion in revenue and providing 4.5 million jobs. The European cities with the highest numbers of start-ups are London, Berlin and Munich.¹

The Startup Genome in its "Global Startup Ecosystem Report 2017" has listed the world's leading start-up cities. Five European cities, notably London (#3), Berlin (#7), Paris (#11), Stockholm (#14), and Amsterdam (#19) have made it to the TOP 20. Nine of the world's top-ranking start-up ecosystems are located in North America, with Silicon Valley and New York City holding the first and the second place.<sup>2</sup> Silicon Valley has been long known as the start-up hub of the world, home to many of the most successful start-up companies such as Apple, Google, Facebook, and Twitter. The question is, how can the EU, with a larger market than the US, become more globally competitive in this field.

Several Member States have already put in place or are considering initiatives to create an environment conducive to innovation and entrepreneurship. As a result, there is no major difference between the EU and the US when it comes to creating new companies. However, rather than flourishing and expanding in Europe and beyond, too few European start-ups survive beyond the critical phase of 2-3 years, with even fewer growing into larger firms.

Whilst there are a number of reasons behind this situation, an estimated 1 million new jobs could be created and up to €2000 billion (i.e. roughly 20 times the annual GDP of Austria) added to the GDP of the EU over the next 20 years if the share of scale-ups would match that of the US.

In the Single Market Strategy launched in October 2015, the Commission announced that it will look at how to make the Single Market more efficient for start-ups and scale-ups. It also stated that improving the

<sup>1</sup> http://www.startuphubs.eu

<sup>&</sup>lt;sup>2</sup> https://startupgenome.com/thank-you-enjoy-reading

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ecosystem for start-ups and scale-ups in Europe will have a direct beneficial effect on jobs and growth in the EU.

Last year, the European Commission launched a 4-month (from 31 March to 31 July 2016) public consultation on how to improve the environment for start-ups in Europe. Three main concerns were outlined: (i) too many regulatory and administrative barriers, especially in a cross-border situation; (ii) too few opportunities to find and engage with potential partners in finance, business and local authorities; as well as (iii) access to finance is a barrier to scaling up.

Following the consultation, the Commission communication on the *Start-up and Scale-up Initiative* was released on 22 November 2016. The main proposals of this initiative were: (i) to remove barriers for start-ups to scale-up in the Single Market; (ii) to create better opportunities for partnership, commercial opportunities and skills; as well as (iii) to facilitate access to finance.

As Elżbieta Bieńkowska, Commissioner for Internal Market, Industry, Entrepreneurship and SMEs, has stated, "Today start-ups do not fully take advantage of the opportunities of the Single Market. Starting and scaling up a company across Europe has to become simpler. Europe needs to become the first choice place for great business ideas to grow into successful companies. This is about new jobs, innovation and competitiveness for Europe." 3

There are also several initiatives taken at the Member State level to make their start-up ecosystems more competitive. For example, in many countries a start-up visa program has been launched to make it easier to attract highly-qualified workforce from third countries to work in the EU.

Another factor that could prove significant in the start-up field is investment in innovation. While the Europe2020 strategy aims to increase the combined public and private investment in R&D in the EU to 3% of GDP by 2020, in 2014 this number had only reached a rather modest 2.03%.

### Some points for discussion:

- What concrete actions are being taken both at the EU as well as the national level that are encouraging the creation of start-up companies?
- What can policy makers and urban leaders do to better facilitate world class start-up ecosystems? Sharing best practices in the field of innovative entrepreneurship.
- How to ensure that the EU will become more competitive vis-à-vis the US and other global competitors in helping start-ups grow into scale-ups?

<sup>&</sup>lt;sup>3</sup> http://europa.eu/rapid/press-release IP-16-3882 en.htm